

AGENDA SUPPLEMENT (1)

Meeting: Schools Forum

Place: Committee Room III - County Hall, Trowbridge

Date: Thursday 7 October 2010

Time: <u>1.30 pm</u>

The Agenda for the above meeting was published on 01 October and indicated that the report and appendices detailed below would be to follow. These are now available and are attached to this Agenda Supplement.

Please direct any enquiries on this Agenda to Liam Paul, of Democratic and Members' Services, County Hall, Bythesea Road, Trowbridge, direct line 01225 718376 or email liam.paul@wiltshire.gov.uk

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This Agenda and all the documents referred to within it are available on the Council's website at www.wiltshire.gov.uk

19. Section 251 Benchmarking 2010/11 (Pages 1 - 22)

DATE OF PUBLICATION: 05 October 2010



WILTSHIRE COUNTY COUNCIL

AGENDA ITEM NO.

SCHOOLS FORUM 7th October 2010

SECTION 251: COMPARISON OF LOCAL AUTHORITY SPENDING 2010/11

Introduction

This report informs the Schools Forum of the information published in September by the Department for Education (DfE), based on the section 251 returns for all Local Authorities (LA) and giving the planned expenditure comparison for 2010/11.

Background

2. Under Section 251 of the Apprenticeships, Skills, Children and Learning Act 2009, the Secretary of State is obliged to publish comparative details of every LA's expenditure on education and social care.

Section 251: Comparison of Budgeted Expenditure by LAs

- 3. Benchmarking data on LA expenditure was published by the DFE in September. This consisted of a number of tables, all of which are available on the DfE website or from the DCE Finance Team should members wish to study the detail. The first table, DFE Budget Table 1, shows the **net** budgeted expenditure per pupil for each LA in respect of all lines included in the Section 251 Budget 2010/11 Return (there is also a **gross** budgeted expenditure table published by the DFE which excludes income from government grants etc). The net budgeted expenditure for education services is calculated by dividing the net planned expenditure by the total full time equivalent for all pupils aged 3 to 19 on roll, including those three and four year olds in private, voluntary and independent settings, whose places were funded by the LA. For non education services the population aged 0-17 is used.
- 4. The next DFE Table gives year on year comparisons for certain lines on the Section 251 return. A copy of this table comparing Wiltshire with its statistical neighbours for Children's Services is included at Appendix 2 to this report.
- 5. There is also a further table that analyses AWPU funding ratios using Key Stage 2 as a base and comparing AWPUs for the other Key Stages to this. Results for Wiltshire's statistical neighbours are included at Appendix 3 to this report.
- 6. In previous years detail from the net budgeted expenditure table has been presented to Schools Forum for each service area showing Wiltshire's "rank" in funding terms compared with its statistical neighbours. This detail is still available and can be provided to members of Schools Forum however within this report an attempt has been made to analyse trends in the data over a number of years. For each of the key lines of the return data has been reviewed for the years 2007/08 to 2010/11 and the Wiltshire position compared with the average for England and the average for Wiltshire's Children's Services statistical neighbours. The data is shown both as data tables and graphically in Appendix 1. It is hoped that showing the data in this format will help to identify any trends as well as areas where Wiltshire is similar or different from other authorities.
- 7. For some tables within Appendix 1 data has only been captured on the return since 2008/09 and so only 3 years data are shown.

Analysis of the tables

- 8. The main findings are that :
 - Delegated expenditure per pupil remains low compared to the national level but has moved closer to the average of Wiltshire's statistical neighbours. This may be partly explained by the increase in delegation of SEN funding through ELPs to secondary schools.
 - Expenditure per pupil on free entitlement for 3 & 4 year olds with Private, Voluntary and Independent providers (PVI) in Wiltshire is higher than the national average and the average for statistical neighbours. The gap to the average for statistical neighbours has increased in 2010/11 and this may be due to the additional investment in the Early Years Single Funding Formula in this year.
 - Expenditure per pupil on SEN from within the centrally retained schools budget (DSG) remains high compared with other authorities. This is accounted for by the amount held centrally for allocation through Named Pupil Allowances (NPAs). The increased investment in centrally retained SEN expenditure in Wiltshire is also reflected in the national position and across statistical neighbours.
 - Expenditure per pupil on Behaviour Support Services (including YPSS) remains lower than the average for statistical neighbours. The graph suggests that since 2007/08 the difference in expenditure between Wiltshire and statistical neighbours has increased.
 - Expenditure per pupil on non Schools Budget SEN (including Education Psychology, SEN Assessment and Co-ordination, Therapies, etc) is consistently higher in Wiltshire than the national average and higher than the average for statistical neighbours. Within that, Wiltshire's spend on Speech & Language therapy is the second highest in our group of statistical neighbours. Expenditure on SEN Administration and Assessment is higher than all similar authorities on a per pupil basis. More work is required to understand the differences.
 - Central school improvement expenditure remains above average compared with statistical neighbours and with the national position.
 - Expenditure on Services to Young People reflects the national pattern over the period 2008 to 2011. For Wiltshire this particularly reflects savings achieved through the integration of Youth Development, Connexions and Youth Offending Services. Spend per capita in Wiltshire is in line with that of statistical neighbours but lower than the national average.
 - Expenditure per capita on Children Looked After is now in line with the average for statistical neighbours however a pattern of increasing spend nationally and in similar authorities in 2010/11 has not been mirrored in Wiltshire.
 - Expenditure per capita on Family Support Services is consistently lower than the national average or the average for statistical neighbours.

Proposal

9. Schools Forum is invited to note the proper 2

CAROLYN GODFREY Director, Department for Children and Education

Unpublished documents relied upon in the production of this Report: None

Report Author: Elizabeth Williams, Head of Finance (DCE)

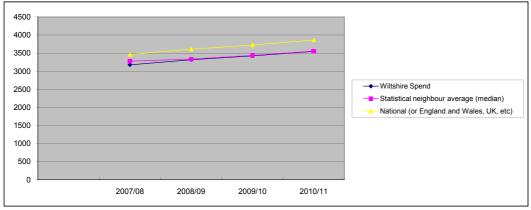
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Wiltshire Section 251 Benchmarking 2010-11					
Section 251 Line	Individual Schools Budget				
Definition	Line 1.0.1 Individual Schools Budget per pupil				

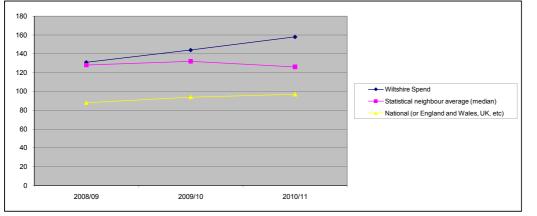
Table of data						
Financial year	2007/08	2008/09	2009/10	2010/11		
Wiltshire Spend	3176	3320	3426	3549		
Statistical neighbour average (median)	3278	3334	3435	3555		
National (or England and Wales, UK, etc)	3465	3610	3726	3864		



Funding Delegated to schools in Wiltshire is lower than the national average. This would be expected as funding received by the county is lower than more urban authorities, for example. Comparison with statistical neighbours shows Wiltshire moving closer to the levels of similar authorities, this may be partly accounted for by the increase in funding delegated for SEN in secondary schools for Enhanced Learning Provision (ELP). All funding for Practical Learning is also delegated in Wiltshire.

ata Source:								
Section 52/251 Benchmarking - line 1.0.1. includes school budget share comprising DSG and LSC allocations								
Date of completion 28/09/2010								
Completed by	Liz Williams							

Wiltshire Section 251 Benchmarking 2010-11 1.0.9 - Early Years Expenditure on free entitlement in PVI Providers Section 251 Line Definition Expenditure on the Free Entitlement in PVI providers (funded by the LA) (1.0.9) £ per pupil Table of data Financial year 2007/08 2008/09 2009/10 2010/11 Wiltshire Spend 131 144 158 126 **National (or England and** 88 94 97 Wales, UK, etc)



Describe the data to pick out features of performance and trends compared to other Local Authorities and National performance

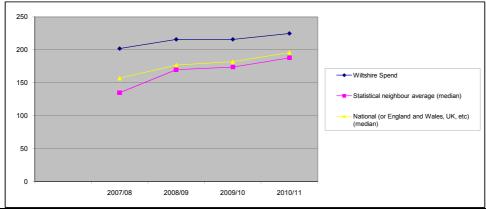
Expenditure on in the PVI Sector is consistently higher in Wiltshire than its statistical neighbours or the national picture. This may reflect that high proportion of PVI settings as part of the free entitlement delivery in the county.

Investment in the implementation of the Early Years Single Funding Formula in Wiltshire in 2010/11 may account for the increase in the relative positon compared with statistical neighbours in 2010/11

Date of completion	28/09/2010
Completed by	Liz Williams

Wiltshire Section 251 Benchmarking 2010-11						
Section 251 Line	Lines 1.2.1 to 1.2.8 - Schools Budget SEN					
Definition	Schools Budget SEN (not including PRUs, behaviour support, education out of school) £/pupil (sum of lines 1.2.1 to 1.2.8)					

Table of data						
Financial year	2007/08	2008/09	2009/10	2010/11		
Wiltshire Spend	202	216	216	225		
Statistical neighbour average (median)	135	170	174	188		
National (or England and Wales, UK, etc) (median)	157	177	182	196		

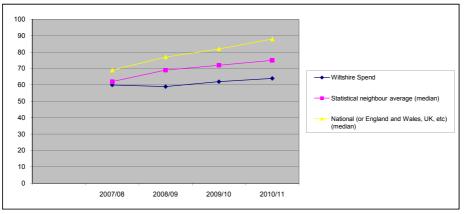


Expenditure on SEN from centrally retained DSG is consistently higher in Wiltshire than the national average and the average for statistical neighbours. This is accounted for by the level of funding retained centrally for statemented pupils and allocated as Named Pupil Allowances. This funding is allocated to schools but assigned to individual pupil needs rather than delegated through a formula.

Date of completion	28/09/2010
Completed by	Liz Williams

Wiltshire Section 251 Benchmarking 2010-11					
Section 251 Line	Lines 1.3.1 to 1.3.3 Behaviour Support				
Definition	PRUs/ Behaviour Support/ Education Otherwise £ / pupil (Sum of 1.3.1 to 1.3.3)				

Table of data						
Financial year	2007/08	2008/09	2009/10	2010/11		
Wiltshire Spend	60	59	62	64		
Statistical neighbour average (median)	62	69	72	75		
National (or England and Wales, UK, etc) (median)	69	77	82	88		

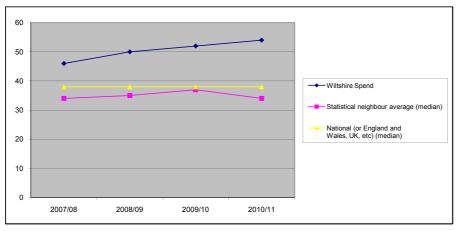


Wiltshire spend is lower than statistical neighbours. More detailed analysis by Schools Forum SEN Group has raised concerns that in the case of Pupil Referral Units (PRUs) it is difficult to establish if we are comparing like with like in terms of how the service is delivered however the pattern of lower spend in Wiltshire is consistent from year to year.

Date of completion	28/09/2010
Completed by	Liz Williams

Wiltshire Section 251 Benchmarking 2010-11 Section 251 Line Line 2.0.6 SEN - non Schools Budget SEN Expenditure by the LA - includes Psychology Service, SEN Administration, Assessment and Co-ordination, Therapies (Speech & Language), Parent Partnership, Monitoring of SEN Provison

Table of data						
Financial year	2007/08	2008/09	2009/10	2010/11		
Wiltshire Spend	46	50	52	54		
Statistical neighbour	34	35	37	34		
National (or England and	38	38	38	38		



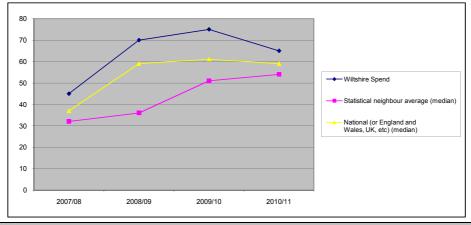
Describe the data to pick out features of performance and trends compared to other Local Authorities and National performance

Wiltshire spends above the national average and the average for statistical neighbours on SEN. Expenditure on SEN Administration and Assessment is higher than all similar authorities and expenditure on therapies (speech & language) is the second highest in our group of statistical neighbours

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Date of completion	28/09/2010					
Completed by	Liz Williams					

	Wiltshire Section 251 Benchmarking 2010-11						
Section 251 Line	Line 2.1.9 School Improvement						
Definition	School Improvement Services						

Table of data						
Financial year	2007/08	2008/09	2009/10	2010/11		
Wiltshire Spend	45	70	75	65		
Statistical neighbour average (median)	32	36	51	54		
National (or England and Wales, UK, etc) (median)	37	59	61	59		



Pattern of spend shows a wide gap between spend in Wiltshire compared with statistical neighbours - gap narrowing in 2010/11. Spend is more reflective of the national pattern but higher.

2010/11

Would need further work to understand the differences.

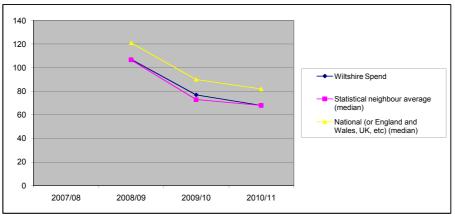
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Date of completion	28/09/2010
Completed by	l iz Williams

	Wi	iltshire	Section	251 B	enchr	marking	2010-11				
Section 251 Line	Youth Justice										
efinition	Youth Offendir	Youth Offending Teams - £ per head population 0-17									
Γable of data											
Financial year	2007/08	2008/09	2009/10	2010/11							
Viltshire Spend		10	8	17							
Statistical neighbour average (median)		14	10	12							
lational (or England and Wales, UK, etc) median)		20	16	16							
	25 20 15 10 5 0	8 2008/	09 2009	9/10 2	010/11	(median)	pend neighbour average or England and , etc) (median)				
Describe the data to pi						er Local Autho		tional perfor			
2010/11				and organization							

Date of completion	28/09/2010
Completed by	Liz Williams

	Wiltshire Section 251 Benchmarking 2010-11						
Section 251 Line	Services to Young People						
Definition	Services for Young People including Positive Activities, Youth work, Connexions, Student Support						

Table of data						
Financial year	2007/08	2008/09	2009/10	2010/11		
Wiltshire Spend		107	77	68		
Statistical neighbour average (median)		107	73	68		
National (or England and Wales, UK, etc) (median)		121	90	82		



Wiltshire largely in line with similar authorities - decrease in spend in Connexions from year to year

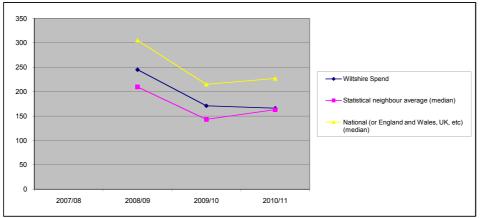
2010/11

Note that the requirements of the return have varied from year to year so may not be comparing like with like from one year to the next although position in relation to others should be consistent each year

Date of completion	29/09/2010
Completed by	Liz Williams

Wiltshire Section 251 Benchmarking 2010-11							
Section 251 Line	Children Looked After						
Definition	Services for Children Looked After: Fostering Services, Residential Services, Secure Accommodation, Short Breaks for Looked After Disabled children, advocacy for LAC, Education for LAC, UASCs £ per head population 0-17						

Table of data						
Financial year	2007/08	2008/09	2009/10	2010/11		
Wiltshire Spend		245	171	166		
Statistical neighbour average (median)		210	143	163		
National (or England and Wales, UK, etc) (median)		305	215	227		



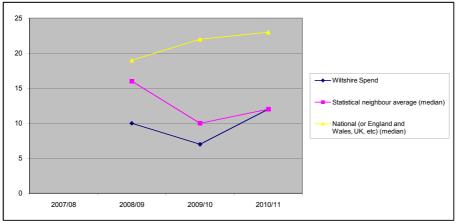
Wiltshire gap to statistical neighbours reducing in 2010/11.

National and statistical neighbour trend of spend increasing in 2010/11 not followed in Wiltshire

Date of completion	29/09/2010
Completed by	Liz Williams

Wiltshire Section 251 Benchmarking 2010-11							
Section 251 Line	Children's Safety						
Definition	Children's Safety - Child Death Review Processes, Preventative Services (Children's Fund), LSCB and LA functions in respect of Child Protection £ per head population 0 - 17						

Table of data						
Financial year	2007/08	2008/09	2009/10	2010/11		
Wiltshire Spend		10	7	12		
Statistical neighbour average (median)		16	10	12		
National (or England and Wales, UK, etc) (median)		19	22	23		

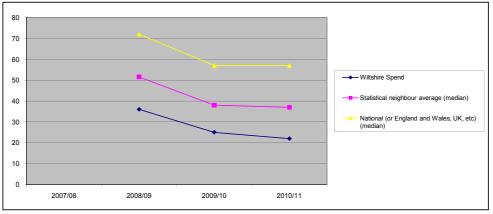


2010/11 spend for Wiltshire in line with average for Statistical Neighbours

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Date of completion	30/09/2010
Completed by	l iz Williams

Wiltshire Section 251 Benchmarking 2010-11								
Section 251 Line	Family Support Services							
Definition	Includes: Direct Payments, Short Breaks, Family Support, Teenage Pregnancy, Substance Misuse £ per head population 0- 17							

Table of data						
Financial year	2007/08	2008/09	2009/10	2010/11		
Wiltshire Spend		36	25	22		
Statistical neighbour average (median)		52	38	37		
National (or England and Wales, UK, etc) (median)		72	57	57		



Describe the data to pick out features of performance and trends compared to other Local Authorities and National performance

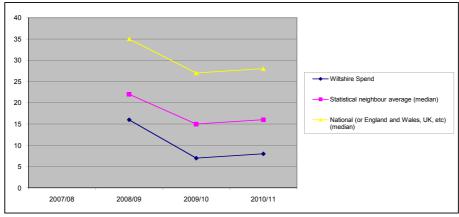
Wiltshire spend consistently lower than that for England and statistical neighbours

2010/11

Date of completion	30/09/2010
Completed by	Liz Williams

Wiltshire Section 251 Benchmarking 2010-11									
Section 251 Line	Other Children & Families Services								
Definition	Includes: Adoption Support, Special guardianship Support £ per head population 0- 17								

Table of data						
Financial year	2007/08	2008/09	2009/10	2010/11		
Wiltshire Spend		16	7	8		
Statistical neighbour average (median)		22	15	16		
National (or England and Wales, UK, etc) (median)		35	27	28		

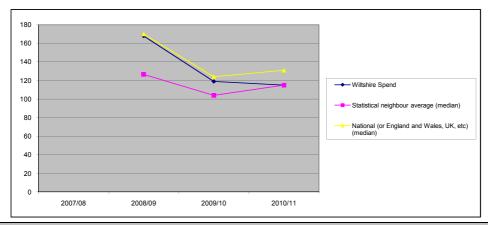


Wiltshire spend consistently lower than that for England and statistical neighbours

Date of completion	30/09/2010						
Completed by	Liz Williams						

Wiltshire Section 251 Benchmarking 2010-11									
Section 251 Line	Children's Services Strategy								
Definition	Includes: CYPP, Partnership Costs, Central Commissioning Costs, Commissioning & Social Work £ per head population 0- 17								

Table of data						
Financial year	2007/08	2008/09	2009/10	2010/11		
Wiltshire Spend		168	119	115		
Statistical neighbour average (median)		127	104	115		
National (or England and Wales, UK, etc) (median)		170	124	131		



Wiltshire spend decreased 2010/11 - now in line with average for statistical neighbours.

2010/11

This line includes all Social Work Teams and the budget is based on the old structure for Social Care - new structure may result in us completing the form differently in future years particularly in the split between what is considered to be "commissioning and Social Work" and what might be included under LAC.

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Date of completion	30/09/2010
Completed by	Liz Williams

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Statistical Neighbours										1						
		Schools Budget Items 2009-10 to 2010-11						LA Budget Items 2009-10 to 2010-11					Pupil Numbers	2009-10 to 2010-11		
	Col 1	Col 2	Col 3	Col 4	Col 5	Col 6	Col 7	Col 8	Col 9	Col 10	Col 11	Col 12	Col 13	Col 14	Col 15	Col 16
	Overall schools budget	ISB including Threshold and Performance pay and school- specific contingency	Grants: Devolved	Grants: Non- Devolved	fives: PVI1	SEN provision	Pupil Referral Units	Education out of school	School specific contingencies	Overall LEA budget ²	Statutory / regulatory duties	Other strategic management			to Schools budget items	t to LA budget items
ENGLAND - Average size of category in year (median) (£m)	170.															
ENGLAND - Average (mean) (%)	3.3%															
ENGLAND - Average (median)	3.5%														-0.6%	
ENGLAND - Minimum	-1.9%									-32.3%	-100.0%	-100.09	% -99.3%	6 -100.0%		
ENGLAND - Maximum	8.4%			16580.3%	52.4%	132.6%	6 217.7°	% 402.3°	6 559.4%	114.8%	474.2%	6 419.6°	% 2573.5%	% 5415.3%	3.2%	
Average (median)	3.39	% 3.0	% 5.4%	-3.6%	4.4%	4.6%	6 2.5%	6 2.69	6 9.8%	-2.1%	-9.8%	0.49	% -7.89	6 3.6%	-0.19	% 0.1%
Minimum	2.29	% 1.3	% -9.0%	-96.0%	-10.6%	-8.7%	6 -4.09	6 -96.39	6 -43.4%	-19.1%	-77.0%	-17.59	% -22.89	6 -3.6%	-1.5%	% -0.7%
Maximum	4.89	% 4.9	% 35.8%	180.8%	14.7%	29.1%	6 217.79	6.69	6 78.1%	5.3%	118.1%	5.19	6 110.39	6 8.8%	0.59	% 0.5%
865 Wiltshire	2.6%	% 2.7	% 18.8%	0.0%	11.4%	3.1%	6 3.79	6 3.19	6 -43.4%	-5.2%	-34.0%	1.59	% -13.3%	6 -3.6%	-0.89	% 0.3%
893 Shropshire	3.89	% 4.2	% 35.8%	-96.0%	-10.6%	7.8%	6 3.69	6 -7.49	6 10.7%	-0.2%	-9.8%	-1.59	6.3%	6 0.5%	-0.49	% -0.4%
916 Gloucestershire	2.5%									-19.1%					-0.29	
873 Cambridgeshire	4.89	% 3.9	% 4.1%	11.8%	14.7%	11.5%	6 1.89	6 2.99	6 10.7%	5.3%	-7.7%	3.49	% 72.69	6 8.8%	0.49	% 0.4%
885 Worcestershire	2.29					13.6%				-2.1%					-1.5%	
935 Suffolk	3.39	% 3.0	% 33.2%	**	3.0%	13.49	6 2.59	6.69	6 32.3%	3.9%	21.5%	0.09	% -7.8%	6 4.1%	0.29	% 0.2%
835 Dorset	2.79	% 3.0	% -9.0%	180.8%	4.7%	3.4%	6 -4.09	6 -96.39	6 3.4%	-3.4%	118.1%	0.49	% 110.3%	6 3.2%	0.0%	% 0.0%
850 Hampshire	3.5%									-3.2%					-0.19	
931 Oxfordshire	3.9%	% 4.9	% 0.4%	69.8%	-0.5%	0.8%	6 -0.99	6 3.09	6 -26.7%	5.3%	-3.6%	-17.59	% -9.3%	6 -1.5%	-0.19	% 0.1%
869 West Berkshire	4.69	% 4.4	% 2.4%	73.5%	13.7%	-8.7%	6 10.49	6 -16.99	6 48.6%	-2.1%	-16.8%	1.79	% -16.0 ⁹	6 3.6%	0.5%	% 0.5%
933 Somerset	2.79	% 1.3	% 5.4%	-21.8%	-2.5%	4.6%	6 9.79	6 -11.99	6 78.1%	4.0%	38.1%	2.59	% -18.1%	6 4.4%	-0.5%	% -0.5%



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Comparison of AWPU Funding Ratios 2010/11

	LOCAL AUTHORITY-LEVEL AWPU FUNDING RATIOS 2010-11			
	Key Stage 1	Key Stage 2	Key Stage 3	Key Stage 4
NATIONAL LEVEL	1.03	1.00	1.28	1.55
835 Dorset	1.05	1.00	1.28	1.62
850 Hampshire	1.02	1.00	1.25	1.54
865 Wiltshire	1.00	1.00	1.20	1.53
869 West Berkshire	1.03	1.00	1.34	1.53
873 Cambridgeshire	1.00	1.00	1.28	1.65
885 Worcestershire	1.00	1.00	1.26	1.55
893 Shropshire	1.02	1.00	1.25	1.52
916 Gloucestershire	0.96	1.00	1.13	1.32
931 Oxfordshire	1.07	1.00	1.28	1.67
933 Somerset	1.01	1.00	1.28	1.57
935 Suffolk	1.01	1.00	1.33	1.43